

28 January 1972

MEMORANDUM FOR THE RECORD

SUBJECT: Draft Community Concept Paper

Discussed with Jim Taylor some ideas for his Community Concept Paper. The following points were discussed:

a. Timing. Taylor's description of the proposed process would have the DCI submit the Consolidated Intelligence Program Budget (CIPB) in October -- before DOD has completed its review and decision process. This would create something of a problem and should be thought out very carefully. Suggested one approach whereby the DCI would submit a draft CIPB in October and then a final one after decisions are firmed up.

b. Program Guidance and Issues. Jim would combine the DCI's program issues and program guidance in the same document. All would be reviewed and blessed by IRAC. Suggested that the language should be left sufficiently general to permit the DCI to issue them separately if he wishes. The problem is that the issues ought to be more controversial and could delay issuance of the guidance.

c. Fiscal Guidance. Jim was not clear about the role of the DCI in the setting of fiscal guidance levels. Suggested one approach whereby the DCI would have a substantive input to the decision on levels through the program guidance and issue studies, but he would not set (or even participate directly in the setting of) the levels themselves.

d. OSD/OMB Budget Review. It appeared from the discussion that the DCI was not being given much (if any) of a role in the November/December OSD budget

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review. Suggested this might not be realistic. After playing an active part in the preceding program reviews, he must be a player in the process that has the greatest impact on final DOD resource requests for intelligence. This is particularly critical if the DCI is to have some role in defending the requests before Congress.

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